

## Accelerating implementation of the AfCFTA to achieve policy goals: What's at stake

### Incidence and impact of SPS measures

Accra, 21 September 2023

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## **Cost and benefit**

- While the costs of SPS measures are tricky to estimate, at least they can be expressed in monetary impacts
- Benefits are multi-dimensional and highly case-specific... maybe impossible to generalize (e.g. compare cancer risks with chances/impacts of invasive species)

#### Price impact (in %)





## **Comparison of global average and Africa**



Price impact (in %)

While the average aggregate cost of SPS measures in Africa is low in global comparison, there are also less SPS measures applied in Africa.

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SPS TBT Other NTMs



## Why we need SPS measures!

- SPS measures protect human, animal and plant health
- They directly impact on sustainability

 $\rightarrow$  food security/safety (SDG 2),

 $\rightarrow$ nutrition and health (SDG 3),

 $\rightarrow$  protect endangered species and the environment (SDGs 14&15),

 $\rightarrow$ ensure sustainable production, consumption (SDG 12) and energy (SDG 7)

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#### Examples:

- Limits on the use of pesticides ensure safe food  $\rightarrow$  SPS
- Fumigation requirement to eliminate pests  $\rightarrow$  SPS

#### **CONCLUSION:** no elimination/reduction of SPS measures!



## What may turn SPS measures into barriers?

Procedural implementation

Requirement

- Lack of transparency/ information costs
- Conformity assessment
  - Lack of domestic technical infrastructure
  - Lack of mutual recognition
  - Redundant checks
- Excessive documents

- More stringent requirement than international standards
- Not science-based
- Lack of harmonization of requirements
- Discriminatory



These barriers affect women disproportionately

UNCTAD 2022: "Neutral policies, uneven impacts: Non-tariff measures through a gender lens"

## **Cost of African NTMs – by sector**





### Who pays the price? Looking at obstacles *at home*

#### COMSUMERS

- Increased cost of imported food / consumer products
  - Protection of domestic producers, but...
  - Pass-through of higher prices to consumers = wide
    - population

#### COMPANIES (value chains)

- Increased cost of imported production inputs (e.g. pesticides)
  - Increased production cost of final product (food)
  - Loss of competitiveness of domestic producer in final product market (food exports)
  - Pass-through of higher prices to consumers

#### GOVERNMENTS

- Needs to pay for inspectors, administration staff and infrastructure to handle:
  - Redundant inspections
  - Excessive paperwork

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## What can be done?

#### □ Good Regulatory Practices: next session!

...but some info on specific aspects:

#### □Regulatory convergence

 UNCTAD analysis shows that regulatory convergence can reduce SPS-related costs by ~20% (Knebel & Peters, 2019; UNCTAD 2018)

#### □International standards

- Following the "three sisters" guidelines promotes intra- & extra-regional trade + guarantees health protection. [UNCTAD 2018 on ECOWAS: welfare +1.6bnUS\$]
- Regional standards only promote intra-regional trade, often at the expense of extraregional trade. [UNCTAD 2018 on ECOWAS: welfare +0.3bnUS\$]
- Copying regulations of highly-developed export markets can promote export to those destinations but can have significantly detrimental effects for domestic production and regional trade.



#### □Transparency: next slide

## **Global NTM transparency initiative**

- $\blacktriangleright$  Transparency can cut costs of SPS measures by 15% (Cadot and Gourdon, 2016).
- WTO notification system is not enough
  - Good for new policies and gov-to-gov discussion
  - Not good enough for traders who need easy access to comprehensive information on *all* applied regulations
- UNCTAD+partners contribution: extensive data collection of the stock of NTMs, including SPS + classification of provisions and HS product codes  $\rightarrow$  free public access

Same comprehensive data available at:

- ♦ <u>trainsonline.unctad.org</u>  $\rightarrow$  for policy makers
- ♦ <u>globaltradehelpdesk.org</u>  $\rightarrow$  for traders
- ♦ <u>macmap.org</u>  $\rightarrow$  for traders
- ♦ <u>wits.worldbank.org</u>  $\rightarrow$  for researchers





















# Two-pronged approach to reducing NTBs in the AfCFTA

#### Case-by-case NTB elimination

NTB Annex
 Institutional mechanism and online/offline tools for:

 Reporting
 Monitoring
 Eliminating

Systematic NTB reduction + prevention

 TBT Annex
 SPS Annex
 Trade Facilitation Annex
 Customs Co-operation & Mutual Administrative Assistance Annex



Potential welfare gains in the region of +20 billion USD (UNCTAD, 2017)

## Thank you!

